



Onondaga County Legislature

DEBORAH L. MATURO
Clerk

J. RYAN McMAHON, II
Chairman

KATHERINE FRENCH
Deputy Clerk

401 Montgomery Street • Court House • Room 407 • Syracuse, New York 13202
Phone: 315.435.2070 Fax: 315.435.8434
www.ongov.net

WAYS & MEANS COMMITTEE REVIEW OF 2019 CAPITAL IMPROVEMENT PLAN September 18, 2018 Brian May, Chairman

MEMBERS PRESENT: Mr. Jordan, Mrs. Ervin, Mr. Plochocki, Mr. Ryan, Mr. Knapp, Ms. Williams
ALSO PRESENT: Chairman McMahon, Mr. Holmquist, Mr. Bush, Mrs. Tassone, Mr. McBride, Ms. Cody, Dr. Chase, Mr. Rowley, Mr. Buckel, *see also attached list*

Chairman May called the meeting to order at 9:13 a.m.

Rustan Petrela, Deputy Commissioner, Facilities, distributed the following:

CIP 2019 -2024 Presentation				
Presented to CIP Committee on 9/11/2018				
Presented to Planning Board on				
Planning Board adopted the resolution endorsing the CIP 2019-2024 on				
As usually the focus of this CIP is on maintenance and environment (72% of funds). There are no projects which extend sewer or road infrastructure				
Comparative information				
Scope of Plan				
(\$ in Millions)				
	2018-2023	2019-2024	Increase/ Decrease	% Increase/ Decrease
Plan (\$)	\$447.1	\$460.9	\$13.8	3.1%
County Wide	\$255.8	\$222.7	-\$33.1	-12.9%
Special Funds	\$191.3	\$238.2	\$46.9	24.5%
Proposed Projects	58	54	-4	
New Projects	12	5	-7	
Reasons for the decrease in County Wide Funds are:				
1. Less new projects than last year				
2. Some of the funds requested last year are authorized (DOT project having a significant impact).				
Reasons for the increase in Special Funds are:				
1. Three new projects for a total of \$27.8M				
2. Increase of the 6 year expenses in Wastewater Transportation System Improvements project (\$23.9M due to additional scope and more refined cost estimates)				
	Total	Debt	Cash	
Local Funds Requested last year for 2018	61.4	54.4	7	
Local Funds Requested this year for 2019	59.2	49.5	9.7	
Percentage of debt limit exhausted is only 14.55%				
List of new projects for 2019 - 2024				
Department	Project	Total cost	Our cost	Year
66 IT	Technology Refresh	\$1,581,000	\$1,581,000	2019-20
81 Parks	Parks Infrastructure Rehabilitation	\$2,627,000	\$2,627,000	2019-22
117 WEP	Metro WWTP Thickener Rehab.	\$3,730,000	\$3,730,000	2019-20
116	Meadowbrook-Limestone WWTP I&I Abatement	\$9,000,000	\$9,000,000	2019-23
120	Metro WWTP Biosolids Drying System	\$15,106,000	\$15,106,000	2019-22
TOTAL COST OF NEW PROJECTS for 2019 - 2024		\$32,044,000	\$32,044,000	

Mr. Petrela:

- 54 projects -- \$461M
- Increase of \$14M above last year's plan

- County wide decrease of \$33M– due to less new projects-5 this year, 12 last years – 2 in county wide funds; have funds requested last year and are now authorized – no longer in scope
- Special Funds increase – 3 new projects, \$28M, plus significant increase in 1 ongoing project, wastewater transportation system improvements, increase due to increase in scope and more refined costs estimates
- 51% of capital plan funded by debt; rest is combination of cash, state and federal aid
- Debt – exhausted 14.55% of borrowing capacity; authorized & not issued – assuming it is issued would add another 1.42%
- Debt proposed in CIP – if assumed authorized & issued debt, then factor in debt that retires at end of 2019, the net affect would be 0.05%
- If look at worst case scenario up to the end of 2019--exhausts 16% of borrowing capacity
- 40% of capital plan is mandated

Mr. Petrela reviewed the new projects:

- IT: Tech Refresh – seek authorization in Spring – renovate VOIP, Internet, storage/retrieval of data, website etc.
- Parks : Infrastructure Rehab –for all parks: air conditioners, boilers, heating units, windows, bathrooms, shelters, etc. Parks Dept. prioritized them – 4 year project
- WEP:
 - Metro WWTP Thickener Rehab – 40 years old – concrete, mechanical, electrical, electronic repair
 - Meadowbrook Limestone WWTP I & I Abatement – State mandate for violations found
 - Metro WWTP Biosolids Drying System - high internal rate of return, 10% - pays back in 10 years – dry to 90% and decrease the amount of wet tons, reduce cost of transportation – \$1.4M annual savings

Capital Spending by Fund

(In millions)

	General	Sewer	Water	Van Duyn	Total
2018-2023 CIP	\$255.8	\$191.3	\$0.0	\$0.0	\$447.1
2019-2024 CIP	\$222.7	\$238.2	\$0.0	\$0.0	\$460.9

In %

	General	Sewer	Water	Van Duyn	Total
2018-2023 CIP	57.2%	42.8%	0.0%	0.0%	100.0%
2019-2024 CIP	48.3%	51.7%	0.0%	0.0%	100.0%

Funding Sources (General Fund)

	Borrowing	State Aid	Fed. Aid	Cash Cap.	Other
2018-2023 CIP	46.2%	18.3%	8.7%	26.0%	0.8%
2019-2024 CIP	51.1%	19.8%	2.2%	26.9%	0.0%

Mandated vs. Non-Mandated

	Mandated	Non-Mandated
2018-2023 CIP	37%	63%
2019-2024 CIP	39%	61%

List of projects to be authorized in Fall 2018 (\$ in 000's)

This list as well as project descriptions from CIP 2019-2024 book
will be sent to Bond Counsel with the request to draft respective bond resolutions

Projects		Exec. Recom.
Corrections		
1	Physical Plant Improvements and Security Upgrades(2018-21)	\$368
Sub Total		\$368
E-911		
1	Auxiliary Power Systems Replacement (2019)	\$688
2	Computer Aided Dispatch (CAD) System Hardware Refresh (2019)	\$903
3	Oblique Aerial Digital Imagery Refresh (2019)	\$300
4	Public Safety Radio Tower Replacement (2018-2019)	265
5	Replacement of Mobile Data Communications Network (MDCN) Infrastructure (2019)	\$3,600
Sub Total		\$5,756
Facilities		
1	Oncenter Rehabilitations (2019-2020)	\$1,500
Sub Total		\$1,500
Office of Environment		
1	Ash Tree Management (2019-2024)	\$750
Sub Total		\$750
Parks		
1	Building an AZA Required Animal Medical Care Center at the Zoo (2018-2019)	\$8,000
2	Carpenters Brook Fish Hatchery Pond Repair (2018-2019)	\$302
3	Park Roads, Parking Areas, and Trail Paving (2018-2023)	\$750
4	Parks Infrastructure Rehabilitation (NEW) (2019-2022)	\$645
Sub Total		\$9,697
Sheriff Police/Civil		
1	Sheriff's New Headquarters Facility (2019)	\$869 Auth.
Sub Total		Amend Reso.
13	GENERAL FUND TOTAL (Excludes DOT, Library and OCC) (Debt Only)	\$18,071
WEP		
1	Brewerton WWTP Asset Renewal Improvements (2019-2020)	\$12,575
2	Meadowbrook-Limestone WWTP I&I Abatement (NEW)(2019-2023)	\$9,000
5	Metro WWTP - Thickener Rehabilitation (NEW)(2019-2020)	\$3,730
4	Metro WWTP - Phase II Digester Improvements(2019-2021)	\$27,680
3	Metro WWTP Biosolids Drying System (NEW)(2019-2022)	\$15,106
Sub Total (Debt only)		\$68,091
18	ALL FUNDS TOTAL (Debt Only)	\$86,162

Mr. Petrela reviewed the list of projects (above) to be authorized this fall:

- Corrections: physical plant improvement & security – \$323K authorized already; need to spend the second year
- E-911: most capital projects aren't on a schedule – projects put in CIP 5-6 years before due
 - Auxiliary Power System Replacement – replace 25 yr. old generator, will keep the old one as a back up
 - CAD Hardware Refresh – in 6 year cycle
 - Oblique Aerial Digital Imagery Refresh – pictures last taken in 2014
 - Public Safety Radio Tower Replacement – 2 old towers; have replaced 1
 - Replace Mobile Data Communication Network Infrastructure – vehicle radios installed in 2017; lifecycle is 10 years
- Facilities: Oncenter Rehab – have received \$3M; this is another \$1.5M over 2 years – variety of improvements
- Environment: Ash Tree Mngt. - \$750K authorize every year
- Parks:
 - Zoo – AZA Required Medical Cntr, \$8M – “it's sort of a mandated project”; construction; have authorized \$500K for the study & engineering
 - Carpenters Brook Fish Hatchery Pond Repair – started, \$100K authorized last year; \$302K needed to finish
 - Parks Roads, Parking Areas & Trail Paving – have authorized \$6.2M, Parks Dept. determines priorities; \$750K is needed to implement scope needed for 2019
 - Parks Infrastructure Rehab – New project-
- Sheriff: New Headquarters Facility not seeking new authorization, have authorized money; seeking to modify scope of resolution in order to be allowed to use that money. Money was given in 2 resolutions for engineering/design – one for special operations facility (heliport) and property and evidence.
 - Sheriff wants to consolidate all operations – special operations, property & evidence; etc.
 - First resolution authorizing \$400K for property& evidence - bond counsel said that the money could be used, as it is part of the scope
 - The other resolution was for a mental health center at the Justice Center, authorized \$500K – need to modify the scope – then will have enough money for to complete engineering/design for this project
 - Out of the \$869K; \$769K are already borrowed--only \$100K left – will not be borrowed if not necessary

- WEP:
 - Brewerton WWTP Asset Renewal – 40 yr. old facility – concrete work, mechanical, electronic, technology – needed to maintain compliance with standards
 - Meadowbrook Limestone WWTP I & I Abatement – New (discussed earlier)
 - Metro WWTP Thickener – New (discussed earlier)
 - Metro WWTP Phase II Digester Improvements – component of technology, 60 years old – need to maintain compliance
 - Metro Biosolids Drying System New (discussed previously)
- \$86M – does not mean it will be borrowed in 2019, but are seeking approval; \$34M will need to be borrowed in 2019
- When we have firm figures about the cost of the project, and know the cost will extent for 3 or 4 years, then authorization is sought for all of those years; need to make sure we have the money when we go out and bid
- Other projects in CIP are projects that have been there in previous years; no change except inflationary adjustments; usually I adjust at 4%

Chairman McMahan:

- Will get multiple bites at digesting each of these requests
- A couple of these are the types of projects where if you approve the beginning, you are stuck with the end ask
- Concern with Sheriff's headquarters facility – knows one is needed, but there has been no communication as far as location to put a new one and if the legislature would agree to it
- If looking at retrofitting a building, it is probably cheaper than a new building
- It's an important discussion to have
- Didn't see a number in CIP plan for the 2nd piece of this plan – is it in there for the new building that

Mr. Petrela:

- There has never been an estimation for a new building

Chairman McMahan:

- We are going to pay for a study; there will be an estimation for a new building – it is only going to cost \$40M, then it is here – we are brought a document...here it is; here's the design; here is the new building we need – then out of the \$40M, you have already spent \$1M on the design
- Even if retrofitting a building, it is going to be costly
- Knowing the Sheriff does need to do something, we should be talking about/having an agreement on where the building is going to go
- If we want to build now, it should be part of a larger, broader effort to revitalize a community; having our law enforcement being an anchor in a community could have a lot of benefit to the public
- Appreciates taking already issued and authorized proceeds to pay for this, but once we approve that money, we are saying "let's go build that new building without knowing where we are are going to build it or how much it going to cost"
- It's not in our plan today – if we approve this in 2019, we aren't going to be waiting until 2025 for another ask on what to do next
- For this project we need to have better coordination and collaboration and be on the same page – it's going to be a big capital request

Chair May:

- Would you recommend having the topic addressed in program committee or Ways & Means

Chair McMahan:

- Either or; we have been talking about locations for an evidence facility – is it the same location we are looking at for a broader public safety building
- Heard Sheriff's comments about wanting a broader public safety building with potentially other public safety departments coming in, yet E-911 is asking for \$6M of improvements for their facility
- We don't have all of the electeds and policy makers on the same page on what the scope of this project is going to look like --- retrofit or new build
- I can't support a new build unless we are supporting community development at the same time
- If retrofitting an existing asset, that is one thing – there is a lot on this; agrees with Sheriff that they have to do something

Chief Andrews:

- Last year the Sheriff presented that a needs assessment was needed first – he talked about a large project – maybe pulling in 911 Center, bringing other state agencies, etc.
- Were approved to do the needs assessment study
- This was absolutely going to be phased in – won't go to building and design until we know what the needs assessment is – will come back at that time and present it to the legislature
- We were not moving forward directly without coming back to you – that was never the intent

Chair May:

- A real good job has been done along the way including today, showing how we are going to re-purpose this money to determine what the Sheriff's Department's and county's needs are
- Maybe have dialogue along the way through the committee process – suggests having it sooner rather than later to find consensus with targets and boundaries on what needs to be done
- (Speaking to Chief Andrews) You guys are the experts, no one is going to claim otherwise)
- The knowledge that we all have of the direction you are going and re-purposing previously approved borrowing – I think it's there – it's just making sure we are careful along the way so we don't find ourselves in 2 different place

Mr. Ryan:

- As he said 6 years ago, he would certainly hope there would be interest and willingness to work with the Public Safety and Facilities Committees to have an understanding of what you want to do – short and long term
- Being in mind with evidence collection and prosecution – it is important to work with all of our partners – DA's office, municipalities – they don't have the ability to do evidence collection
- Hasn't heard anything about that – has heard that there may be a facility; it went to Purchasing; then it seemed to be shelved
- I don't know where we are going – appropriated a needs assessment last year – not saying that you're not sharing it or dragging your feet
- If we are talking about transforming a neighborhood, I'd be interested in that too – from a public safety standpoint in an area where we could help make a difference
- It's hard to appropriate money for something we don't know about

Chair McMahan:

- Clarified his position – I wasn't being critical of the Sheriff at all
- I'm saying that this isn't an \$800K spend, it is \$20M, \$30M, or \$50M spend – and if we are going to spend that type of money, I want to know the plans and be part of the discussion and decision making
- We are the ones that have the final decision making – we approve the money
- These are big decisions and are going to be timely, understanding the physical condition of some of the building that the Sheriff's Dept. has been working with.

Chair May:

- There needs to be dialogue – doesn't think anyone wants to spend \$900K to figure out what direction we are going to take

Mr. Rowley:

- The \$869M that we have allocated towards this project – these are authorized but unissued funds

Mr. Petrela:

- Correct. One resolution authorized \$400K – that is all issued. The other resolution authorized \$500K, out of which \$400K is issued.

Mr. Rowley:

- This is cash sitting in a fund ready to use

Mr. Petrela:

- Correct

Mr. Rowley:

- My understanding is that when you authorize debt for a project, it has to be specific – are the previous authorizations for this particular project or are they broad enough to encompass this project

Mr. Petrela:

- One of them is broad enough to be used for this project. The scope of that one is part of the scope of this new project – bond counsel said it is okay to use it

- The other one, \$500K, is not usable as it is now – asking bond counsel to work on the bond resolutions and change one line. There was a description that says it was for a mental health unit in Sheriff's Dept – will change it to say something that allows us to use the funds for the scope of this project.

Mr. Rowley:

- Do we review authorized, unissued funds on a regular basis – this is a pretty unique use of those kinds of funds. Do we do that strategically, periodically to see if there are other authorized, but unissued funds that we can use for other projects.

Mr. Petrela:

- Every year

Mr. Knapp:

- Expand on the zoo medical center – specifics on the requirements for certification, and the timeline

Mr. Fox:

- In last 2 5-yr. cycles for accreditation through the Association of Zoos and Aquariums, it was listed that the current facility, in line with our collection of animals, was way too small and that we didn't have a proper quarantine
- When any animals are brought in or out of the zoo, they have to be quarantined for a period of time to make sure diseases aren't brought in
- Initially intended to make the current clinic better, but quickly realized that there is not enough space – needs to be a standalone building
- Had an inspection in July and it was brought up again – have to go to a hearing at National Convention in Seattle on Monday to defend and give an update on where we are
- They have made it clear that if we are not moving forward with this project, that our accreditation will be on the line – could be tabled for a year – would have to have another full inspection after or will lose accreditation
- Accreditation is imperative to what we do on an operational basis in terms of fund raising and cooperation with Cornell University – they have a lot of specialties & want to enhance education program – if not accredited, they wouldn't want to do that

Mr. Jordan:

- Fund raising campaign to help fund medical center – where are you with that

Mr. Fox:

- That is through the Friends of Rosamond Gifford Zoo

Ms. Augustine, Friends President

- Friends are in supportive role for any projects at zoo
- Board and I are waiting for final numbers to come in; do not want to get ahead of the board by saying what number we will fundraise, but are prepared to do an extensive fundraising capital campaign in order to support this
- Accreditation is extremely important – individuals and donors want to know that they are supporting a top tier institution; accreditation gives them that credibility and lets them know that is exactly where their money is going, that we will be respectful of their funds and spend it in a way they would see fit
- See ourselves as a direct partner in this project going forward

Chair May:

- Covered this very thoroughly last year, but there are a lot of new legislators that deserve to get up to speed
- There was very limited opportunity against this investment to have it try to pay for itself or at least offset the costs; partnerships and avenue of services being provided aren't going to generate measureable revenue to offset the investment that is taking place
- We do what we have to do to be compliant to maintain accreditation – zoo is a huge asset to this community

Dr. Chase:

- Original ask was for an African Savannah exhibit; it's not here – what would be the difference

Mr. Petrela:

- That is a second phase project. There are two parts – one for clinic which will be done first; the second is the exhibit for future years – project is spread for years

Chair May:

- Recommended as soon as possible having an informational at the program committee level and create as much dialogue on this as possible
- It's a big spend with a timeline attached to it

Ms. Primo:

- Timeline is pretty tight; Mr. Fox is going out there (Seattle) next week and impressing upon the accreditation bureau that we will do everything we can to get authorization for funding by the end of the year
- In the last accreditation cycle; they had a lot of nice things to say about our zoo; the one knock was this
- It's huge – the likelihood of losing the accreditation is true
- Loss of accreditation not only hurts our relationship with Cornell, fundraising, but we will lose exhibits

Chair May:

- This is the second time you have come to budget hearings on this issue; to my recollection and observation, there has been no expressed opposition to the project

Mr. Knapp:

- Emergency Communications – in the past have been very successful in bringing in a lot of grant money to help with some of these improvements
- Have we looked into that – is it still part of the process – what is the timing

Mr. Bleyle:

- At this time we don't see grants available for that purpose, but are always looking
- Have applied for a state formula grant and are still awaiting to see what that money can be used for, but at this time we do not have any applicable grants

Chair May:

- Did you get a grant in 2014 for the digital imagery

Mr. Bleyle:

- We received some money from SOCPA; the digital imagery is not used by just E-911 – used by City, a number of town, village, and county agencies – in 2014 part of that funding came SOCPA
- It is possible that we receive some grant money that can be applied towards that, but unlikely the full amount – will have to see what the restrictions are on the grants applied for in 2019

Chair May:

- What happens to the old towers that we are replacing – credit or recycling value

Mr. Bleyle:

- The one tower currently replacing goes back to the Union Pacific Railroad to the '60's or earlier – it doesn't have any value other than scrap metal
- Would have to check with our radio division to see what the process is for scraping that

Chair May:

- Corrections – we finished the project authorized in 2017 for \$325K

Mr. Petrela:

- We are still working on those projects

Chair May:

- For each year of that project, we are going to be authorizing separate bonding

Mr. Petrela:

- Correct

Chair May:

- What do we do with any balances – are they swept, rolled into the next one

Mr. Petrela:

- Generally, if we think, for example, that the whole project is going to cost \$2M, but it is accomplished with \$1.8M, then we don't borrow \$200K

Mr. Morgan:

- If you end up borrowing all of the money and not spending it all – it goes into reserve to offset debt service

Chair May:

- Do we have any open projects at Corrections where there are balances

Mr. Petrela:

- I don't know – can find out

Chair May:

- Oncenter – do we have open project accounts with balances

Mr. Wixson:

- The only open projects right now are the projects at the War Memorial
- They are spread into sub-accounts; trending to be right down to the wire on it
- Depending on the scale of data infrastructure upgrades, the other projects are coming in right on budget
- No surplus in any accounts – trending to be right on the money

Chair May:

- War Memorial project is really exciting – any details on it right now

Mr. Wixson:

- Heading right down to the wire; will make it for the season
- On or about the end of this week, the Assembly Hall, suites, will call, dressing rooms and toilet rooms will all be considered substantially complete
- Operational set up for those project – opening of Crunch season – they will be complete and fully functional

Chair May:

- Veterans were a big stakeholder and provider of input
- It's nice to open it for the Crunch, but it would be great, when its ready, to have something for them as well

Mr. Wixson:

- They are working on that as we speak

Mr. Fisher:

- Each week there is a subgroup of the Veteran's Advisory group that meets. I met with them last Thurs.
- They were hoping to host 2 events before opening night of Crunch season – look like, if all goes well this week, we will be able to accommodate them

Chair May:

- Paving at the parks – what is the status; any open balances

Mr. Petrela:

- State of the work that is done is in the CIP book; also are paragraphs that talk about what the money will be spent on
- Will provide information on open balances

Chair May:

- Besides Highway, is there any cash in this budget for capital projects

Mr. Petrela:

- Only WEP and DOT

The meeting was adjourned at 10:10 a.m.

Respectfully submitted,



DEBORAH L. MATURO, Clerk
Onondaga County Legislature

ATTENDANCE

COMMITTEE: *Capital Projects*

DATE: *9/18/18*

NAME	DEPARTMENT/AGENCY
PLEASE PRINT	
<i>LEE KLOSOWSKI</i>	<i>PARKS</i>
<i>T. RHODES</i>	<i>WEP</i>
<i>Mike Lannon</i>	<i>WEP</i>
<i>TAVIOT JACKOWSKI</i>	<i>FINANCIAL OPERATIONS</i>
<i>Bill Biegle</i>	<i>E911</i>
<i>Ken ANDREWS</i>	<i>OCSO</i>
<i>Janet Agostini</i>	<i>ZOO/PARKS</i>
<i>Jan Fry</i>	<i>ZOO/PARKS</i>
<i>Travis Glazie</i>	<i>Office of Environment</i>
<i>Mark Matt</i>	

ATTENDANCE

COMMITTEE: *Capital*

DATE: *9/18/18*

NAME	DEPARTMENT/AGENCY
PLEASE PRINT	
<i>Jennifer Fricano</i>	<i>PARKS</i>
<i>Bill Lansley</i>	<i>PARKS</i>
<i>Matt Beadnell</i>	<i>Comptroller</i>